

UNITED STATES DEPARTMENT OF AGRICULTURE

DEPUTY ADMINISTRATOR)
STAKEHOLDER MEETING WITH)
REPRESENTATIVES OF THE)
WEYERHAEUSER COMPANY)

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1220 L Street, N.W., Suite 600
Washington, D.C. 20005-4018
(202) 628-4888
hrc@concentric.net

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WEYERHAEUSER COMPANY)

Room 6B01CN
U.S. Department of Agriculture
4700 River Road
Riverdale, Maryland

Thursday,
October 20, 2005

The parties met, pursuant to notice, at 1:00 p.m.

PARTICIPANTS:

For the Weyerhaeuser Company:

BOB EMORY
Weyerhaeuser Company
1785 Weyerhaeuser Road
Vanceboro, North Carolina 28586
(252) 633-7417

ANDREA HOWELL
Federal Government Affairs Manager
1100 Connecticut Avenue, N.W., Suite 530
Washington, D.C. 20036-4118
(202) 293-7222

PETER FARNUM, Vice President
Forestry and Raw Materials Research
32901 Weyerhaeuser Way South
P.O. Box 9777
Federal Way, Washington 98063-9777

Heritage Reporting Corporation
(202) 628-4888

APPEARANCES: (Cont'd.)

For the Agency:

THOMAS CLINT NESBITT
MIKE WACH
REBECCA STANKIEWICZ GABEL
JOHN TURNER
JOHN CORDTS
SALLY McCAMMON
LEVIS HANDLEY
USDA-APHIS-BRS
4700 River Road
Riverdale, Maryland 20737-1228
(301) 734-5673

P R O C E E D I N G S

(1:00 p.m.)

MR. NESBITT: Okay. So I would like to thank our guests for joining us here this afternoon and participating in our monthly stakeholder meeting days. We typically like to give our stakeholders the opportunity to come in and give formal input on the record about our regulatory policies.

We're primarily interested at this point in getting feedback on our programmatic environmental impact statement that we're developing and the subsequent future rule revisions.

In the interest of openness, I should say that we are obviously recording this meeting. We'll be producing an official transcript that we'll post on the Web, along with a list of the people's names who are attending. So it follows from that that you should please not discuss any confidential business information in this meeting, because it will be made public.

Our meetings typically last about 45 minutes, which is free for you to use however you wish, but I should point out that this is a listening session, so it's primarily up to you to give us input, however you wish to use the time.

1 I think probably the best way to begin maybe
2 we'll go around the room and introduce ourselves and
3 our sort of roles within APHIS Biotechnology
4 Regulatory Services, and then we'll let you introduce
5 yourselves and take over from there.

6 You want to start?

7 MR. WACH: Okay. I'm Mike Wach and I'm --

8 FEMALE VOICE: That's my branch chief.

9 MR. WACH: Regulatory Analyst, Regulatory
10 Analysis Branch, and it's my job to actually shepherd
11 the EIS through the regulatory process, and I'm also
12 helping facilitate the drafting of the new rules.

13 MR. NESBITT: And my name is Clint Nesbitt.
14 I'm a AAAS Fellow here in BRS, and my responsibility
15 here is largely to manage these meetings.

16 MS. STANKIEWICZ GABEL: I'm Rebecca
17 Stankiewicz Gabel, and I'm a regulatory analyst in the
18 Regulatory Analysis Branch, and I'm also responsible
19 for public input for EIS and rules and that type of
20 thing.

21 MR. HANDLEY: And I'm Lee Handley. I'm a
22 senior biotechnologist in the Plants Branch of the
23 Risk Assessment Group.

24 MR. CORDTS: I'm John Cordts, and I'm also a
25 senior biotechnologist in the Plants Branch of the

1 Environmental Risk Analysis Division.

2 MR. TURNER: I'm John Turner. I'm director
3 of the Policy Coordination Division, which has
4 Regulatory Analysis. It has our International Group
5 and Communications and Capacity Building.

6 MS. McCAMMON: And I'm Sally McCammon. I'm
7 a science advisor. I head our Office of Science, and
8 my primary responsibility is to make sure what we do
9 is science-based.

10 MS. HOWELL: Well, I guess I'll get started.
11 I'm Andrea Howell with Weyerhaeuser. I'm a Federal
12 Affairs Manager, and I just want to thank you for
13 taking the opportunity to visit with us and providing
14 this opportunity for the stakeholder meetings.

15 We're going to have -- Bob Emory is going to
16 talk about Weyerhaeuser and talk about -- give you a
17 little bit of background about the company, and then
18 Peter Farnum will follow up with a lot more details
19 about our research and development program and our
20 thoughts and comments on some of the scoping questions
21 you had asked related to the programmatic EIS.

22 So, with that, Bob.

23 MR. EMORY: Okay. Do I need to move this
24 microphone? Okay. As Andrea said, I'm Bob Emory.
25 I'm the Environmental Manager for our southern

1 timberlands operations, and I want to just take just a
2 few minutes to provide some information about
3 Weyerhaeuser which will help set the context for what
4 Dr. Farnum will then follow up with.

5 We appreciate the opportunity to be here to
6 comment on the proposed changes to the regulations,
7 and we support revising those regulations.

8 Weyerhaeuser is a company of 53,000
9 employees in 19 countries. Ninety-five percent of our
10 employees are in the U.S. and in Canada. And the
11 safety of our employees and our contractors is
12 paramount for us, and we have as a goal to reduce the
13 rate of recordable safety incidents to one per 100
14 employees per year, which is a very low incident rate,
15 and we're well on the way to that goal.

16 We manufacture hundreds of products that
17 people use every day. We're a global leader in a
18 number of product lines, including softwood and
19 hardwood lumber, engineered lumber, softwood market
20 pulp, container board packaging, and uncoated free
21 sheet paper.

22 We -- around the world, we own or manage 38
23 million acres of forest land, and in North America,
24 we're one of the largest forest landowners, and we
25 have 6.8 million acres right here in the United States.

1 We rank 89th in *Fortune* magazine's 2005
2 ranking of the largest corporations in America. Our
3 goal is to have Weyerhaeuser be synonymous with
4 responsible, science-based forest management, and in
5 the U.S. over the last 50 years, we've increased the
6 productivity of our lands between 200 and 300 percent.

7 This has required long-term investments, but as a
8 company that's over a century old, we have a long-term
9 perspective.

10 We believe that the improved productivity on
11 our lands and those of others who use similar
12 practices will help the world meet its demands for
13 wood fiber and free up other lands for less intensive
14 management or to meet other societal needs.

15 That productivity gain has been the result
16 of a considerable investment in research and
17 development, and we feel like we are without peer in
18 our commitment to forestry R&D, and you'll hear more
19 about that program later in this testimony.

20 We've achieved third-party certification of
21 forestry practices in environmental management systems
22 on all of our managed forest lands. Our approach to
23 certification relies on two types of standards.

24 The first addresses management systems and
25 processes that you need to have to meet environmental

1 goals and to manage and mitigate the impacts of our
2 operations, and for that, we've adopted ISO 14001,
3 which is a globally recognized standard, and all of
4 our forest lands have been certified to ISO 14001.

5 The second type of standard focuses on the
6 actual practices that are associated with growing and
7 harvesting trees, such as protecting streams,
8 protecting wildlife habitat, preventing erosion, and
9 in the U.S., we have selected the Sustainable Forestry
10 Initiative standard to cover that part of our
11 operation.

12 This year marks the 25th anniversary of an
13 event that shaped Weyerhaeuser's culture for decades
14 to come, and that was the eruption of Mount St. Helens
15 in southwestern Washington state.

16 Following that eruption, with single-minded
17 determination, we salvaged enough timber to build
18 85,000 three-bedroom homes. We then faced the problem
19 of how to reforest that land, some of which had as
20 much as three feet of volcanic ash on it.

21 Our research scientists and our foresters
22 developed the techniques that allowed us to do that,
23 and as a result, we planted over 18 million seedlings
24 on 45,000 acres, and this year, we're thinning that
25 forest that we established after Mount St. Helens'

1 eruption.

2 And to commemorate the return of that
3 forest, we've pledged a million dollars in materials
4 and money, along with employee volunteers, to build 32
5 Habitat homes across the U.S., across North America.
6 And we're still planting trees, 100 million in five
7 countries during the past year.

8 Biotechnology may well be the leap forward,
9 the next leap forward in forest productivity, an
10 advance that again will allow the world to meet its
11 need for wood fiber on fewer acres.

12 If you were to go to a Home Depot or Lowe's
13 Building Supply Center, you would discover that the
14 market for forest products is global. You might find
15 lumber from Finland or Sweden, and increasingly around
16 the world pulp and paper products are coming from the
17 southern hemisphere, where they enjoy in many cases a
18 better climate and lower labor costs and they operate
19 in a different regulatory environment than we do.

20 With paper coming from the southern
21 hemisphere under those conditions, it affects the cost
22 structure of the paper industry, and that's something
23 that we're having to react to. It's putting a lot of
24 pressure on the paper industry in the U.S.

25 So how can U.S. firms remain competitive

1 with internal produced -- with international producers
2 given those conditions?

3 We view biotechnology as an important
4 opportunity that we're vitally interested in, and
5 we're interested in biotechnology regulation being
6 both predictable and based on scientific principles.

7 Pete.

8 MR. FARNUM: Thanks. I'm Peter Farnum. I
9 am Vice-President of Timberlands Technology, but in
10 the talk, I'll just refer to forestry research as it's
11 easier.

12 Our forestry research got started in 1940
13 and it's been continuous ever since and has grown a
14 lot. We now have 120 people working in forestry
15 research, 50 of whom are scientists.

16 Our center is in -- near our corporate
17 headquarters in Federal Way, Washington and -- but we
18 have scientists located at field research centers
19 around the country, eight different places.

20 Currently our single largest area of
21 research is tree genetics based on classical breeding
22 techniques. I can give you an example of that. Our
23 tree breeding in the south started in 1955, and
24 because of that early start, we're now entering a
25 fourth generation of breeding and testing and

1 selection on some of our most advanced regions.

2 We have a big program. We have 1500 parents
3 ourselves and several thousand other parents are being
4 tested by cooperators. On our own lands, we've
5 completed 700 genetic trials and we've tested about
6 1.3 million trees.

7 We also have a program in biotechnology.
8 That program is focused very tightly on vegetative
9 propagation using somatic embryogenesis, and what we
10 propagate are the highest value trees from our
11 classical breeding program.

12 Weyerhaeuser does not do any internal
13 research on transgenes. We do belong to a couple of
14 university co-ops that do.

15 The thing that distinguishes I think
16 Weyerhaeuser's research, forestry research most is the
17 size and the nature of our environmental research.

18 We have scientists who specialize in
19 wildlife sciences, aquatic biology, geology,
20 hydrology, and plant ecology, and in fact, a quarter
21 of our research investment is directed -- is in the
22 environmental area and it's directed towards
23 understanding the environmental impact of our
24 practices and to identify ways to improve those
25 practices.

1 I should point out that none of
2 Weyerhaeuser's environmental research is proprietary,
3 and as an aside, I can say the part of our genetics
4 research that has to do with adaptability or
5 environmental impacts, none of that's proprietary
6 either.

7 In the environmental area, there's two
8 products. One is better practices, and the other is
9 coauthored papers and peer reviewed journals, which
10 are usually used or often used by regulators at all
11 levels.

12 In the environmental area, we take an
13 ecosystem-wide perspective looking at risks and
14 benefits, and it's designed to work in an adaptive
15 management process.

16 We look at a practice. If it's efficacious
17 and there are minimal or beneficial environmental
18 impacts, then we'll continue.

19 That isn't always the case. Sometimes we
20 look at environmental -- at a forestry practice and we
21 find improvements need to be made, and so we'll adjust
22 our management accordingly.

23 So our process is one of continual
24 improvement, improvement that's based on sound and
25 transparent scientific data since none of it's

1 proprietary and most of it's published.

2 I want to tell you about our research
3 approach and how we think about research, because when
4 I get to the specific comments on the questions you
5 ask, it'll I think be more in context if you
6 understand how we think about science.

7 We of course in our research program explore
8 new technology, and if the technologies look
9 promising, then they're evaluated for practicality,
10 they're evaluated for economic payback and the company
11 may then decide to go ahead and implement that
12 technology.

13 But it's really important that we don't stop
14 our research at that time. When we've decided to
15 implement a technology, we put in new research studies
16 in the first operational stands where that technology
17 has been implemented.

18 And why do we do that? Because whatever's
19 going to happen with that technology, whether it's
20 going to work like we want it to or whether there are
21 going to be surprises, it'll happen first on our
22 research plots and those are the most closely watched
23 parts of our forest.

24 So that gives us a way to identify changes
25 we need to make in a timely manner. We can make

1 proactive changes, and that's obviously tied in with
2 our active management process. And we think that
3 approach has promise for genetic engineering
4 applications as well.

5 Weyerhaeuser's approach to science is very
6 data-oriented. We have a heavy reliance on empirical
7 results with a broad inference base. All our studies
8 are designed to represent the land base that we own.

9 We try very hard internally to avoid the use
10 of expert opinion, but we can't always do that because
11 sometimes to make quick business decisions, the
12 businesspeople will say give us the best answer you
13 can and give it to us now.

14 But when we do that, if it leads to an
15 important decision, we put in followup studies,
16 because the experts had a hypothesis and that
17 hypothesis needs to be tested.

18 So Weyerhaeuser believes that as the
19 regulation of transgenes moves forward, there should
20 be more and more emphasis on databased results and
21 less and less emphasis on expert opinion.

22 If I quote the National Academy of Sciences
23 1989 report, they said, "The necessity exists for
24 timely field research of genetically modified plants
25 in environments similar to those where they will be

1 used". That's the end of their quote.

2 We think very strongly that same necessity
3 for empirical research exists today, especially with
4 regard to environmental impacts.

5 As Bob said, we support your efforts to
6 improve the Biotechnology Regulatory Services program.

7 We think to date, the program for regulation of GMOs
8 has been successful in the sense that both the economy
9 and the society have benefitted from their use without
10 apparent significant impact to people or the
11 environment, and we hope that any changes being
12 considered should have the goal of improving on the
13 success you've had already.

14 In order to base your regulation of GMO tree
15 crops on sound science, we'd encourage you to
16 understand forestry practices, forestry ecology, and
17 forest genetics, both the practical breeding as well
18 as the evolutionary aspects, and we think APHIS should
19 encourage research on genetically engineered trees and
20 use those results.

21 So we -- it's -- I'm trying to make it
22 obvious. We support the need to conduct studies and
23 gather data, and we're willing to participate with
24 others in genetic or ecological impact studies and
25 we're willing to share our over 50 years of experience

1 in research and development.

2 I want to give you an example of our
3 science-based implementation because again it
4 underlies -- it has parallels in genetic engineering
5 and it will help explain some of my later answers.

6 In the early '80's, we adopted the practice
7 of planting loblolly pine that was developed in our
8 classical tree improvement program in North Carolina,
9 where we would take the seed from our seed orchards
10 there, move it to Arkansas and Oklahoma, grow
11 seedlings in Arkansas and Oklahoma and plant them
12 there.

13 This is an example of how we assess and
14 manage risk, because we identified from our early
15 research tests the opportunity for a 20 percent rate
16 of growth. That's what the research tests showed.

17 But there was a significant drought in 1980,
18 and we noticed that the North Carolina source had a
19 higher rate of mortality.

20 So before we implemented, we solicited
21 external review from prominent scientists. We
22 published the results of our thinking, and then we
23 made the operational decision to go ahead.

24 But when we decided to proceed, in order to
25 reduce the risk, we only planted the North Carolina

1 material on the deepest soils with the highest water
2 holding capacity, and like I said before, we also
3 started an internal research program so we could
4 understand the risks, understand why they were
5 occurring, and we think the risk we face might fall
6 into the category that you call minor unresolved risk.

7 So it's important to note that we deployed
8 with a plan to mitigate those risks and with a
9 research program to understand them better.

10 In addition to the research, we established
11 a monitoring program which was statistically designed
12 that each fall we would do a disciplined helicopter
13 survey of stands made up of the local source versus
14 stands made up of the North Carolina source to
15 understand the differential survival.

16 And over the years, after the results of the
17 monitoring and the research came in, those results
18 supported our original conclusion that the benefits of
19 growing the North Carolina source on our lands in
20 Arkansas and Oklahoma exceeded the risk of drought
21 mortality.

22 But we didn't stop managing risk there. We
23 bred a hybrid between the two sources, and that hybrid
24 has the best traits of each of the providences and has
25 well adapted to the local environment, so that further

1 reduces risk.

2 I think it's important that this forest
3 resource -- and this covers I'm not sure, over a
4 million acres I believe -- this forest resource
5 provides an opportunity for research, because some of
6 the plantations are now more than 25 years old, and
7 Weyerhaeuser manages trees at wider spacings than most
8 other companies. So the pines there in these 25-year
9 old stands have large crowns and are producing seed
10 and pollen obviously.

11 Now we don't know the actual molecular basis
12 of the rapid growth, but certainly it's due to
13 genetics, and we think this provides the opportunity
14 to understand and progression rates of new alleles
15 into natural stands where both inter- and
16 intraspecific hybridization may be occurring.

17 It's also an opportunity to look at whether
18 there's been any weediness developed. If you move a
19 trait of 20 percent faster growth, does that create a
20 weediness issue?

21 We think this example is relevant to APHIS
22 because it involves a genetic change to a very
23 familiar trait, perhaps the most familiar trait, which
24 is faster plantation growth.

25 I should say on a related issue, as we look

1 from the outside, we think the developers of GMO trees
2 are in a kind of catch-22 when trying to develop hard
3 scientific data on intragression and hybridization
4 because of course their studies have to be terminated
5 before flowering.

6 So we'd encourage you to allow the
7 scientific community the regulatory leeway to design
8 studies for trees let's say having a reporter gene or
9 other probable fitness-neutral or fitness-reducing
10 transgene.

11 We believe these genes are generally
12 accepted as being benign when released on a small
13 scale. Given that, the trees could be allowed to
14 flower in designed studies and we would be able to
15 study directly some of the important questions that
16 need to be answered.

17 There's an even more difficult problem which
18 you know about which is we need methods to study the
19 effects of transgenes that are not fitness-neutral.

20 Okay. Now let me get to responding to your
21 questions in the January 23rd *Federal Register*. The
22 first question is you said you're interested in
23 broadening your regulatory scope to include
24 genetically engineered plants that may pose a noxious
25 weed risk, and we think that's a good idea.

1 Weediness is very definitely an
2 environmental issue and it can be studied, although
3 you know as well as our -- as well as we do that
4 studying weediness is difficult, but with the kind of
5 adaptive management that I talked about and very
6 intensive monitoring and early identification and
7 perhaps using the study or resource that I talked
8 about before, it would be possible to do that.

9 And again, I point out in the case of our
10 seed source movement, we did concurrent monitoring and
11 research and we had defined expectations and we think
12 those are the best way to approach this potential
13 risk, the risk of weediness and forestry with
14 monitoring, research, and having clear expectations.

15 In all our own genetic research from
16 classical breeding, we have not experienced any
17 reports or complaints of weediness.

18 Now having said that and having preached the
19 need for data, we don't have any data on that because
20 we haven't constructed any specific studies, but we
21 manage a lot of traits in our classical program, and
22 the effects of those traits, the potential weediness
23 could be studied using our genetic program and we'd
24 certainly be open to cooperative efforts with
25 universities or other stakeholders to look into that.

1 Another question or another area you talk
2 about is considering revisions to regulations that
3 would define specific risk categories, and at the end
4 of that section, you ask: Should certain low-risk
5 categories be considered for exempting from permitting
6 requirements?

7 If you do move to the categorical approach,
8 we think it should be based on the criteria in the
9 decision trees from the 1989 National Academy of
10 Sciences report, and those of course were familiarity
11 with the species and trait and evaluation of the
12 potential environmental risk, and the way I think
13 about it, if you take familiarity and evaluation of
14 potential environmental risk, you can get four
15 categories.

16 You can get high familiarity-low
17 environmental risk, high familiarity-high
18 environmental risk, low familiarity-low environmental
19 risk, and low familiarity and high environmental risk.

20 So that's an alternative way to think about a
21 categorical approach, and I'll use that construct in
22 some later comments. I should say that the
23 case-by-case approach that you've used to date seems
24 to have worked well and should not be discarded
25 quickly.

1 Weyerhaeuser believes that trees should not
2 be treated differently from other plant species.
3 Certainly the timeframes are longer, but we think the
4 scientific principles are the same, and longer time
5 periods in fact may permit relatively earlier
6 identification of potential problems.

7 For example, doing research on weediness, if
8 it started at the time of deployment and there's a
9 careful monitoring program, that could lead to
10 adaptive management practices which would prevent
11 problems.

12 Your second question about whether certain
13 low-risk categories should be exempted from
14 permitting, we would say yes, and we would say the
15 cases that fall into the high familiarity-low
16 environmental risk categories could be exempted.

17 What's an example of that or some criteria
18 for that? Well, for instance, a genetically
19 engineered trait should be exempted if it's
20 essentially similar to that which has been produced or
21 could be produced in two or three generations of
22 classical breeding, and essentially similar is the
23 term that the National Academy of Sciences used.

24 And again, they talk about testing in
25 environments like they're going to be used. The --

1 those same traits are being worked on in the classical
2 engineering program and already being managed in those
3 environments.

4 I would define classical breeding to include
5 intra- and interspecific hybrids of native species and
6 trees produced through vegetative propagation.

7 So if a group of native genes occurring
8 naturally in a species where hybridization occurs,
9 that group of genes confers a phenotype, which is
10 similar to a trait that a transgene construct
11 produces, then we think that should be categorized as
12 high familiarity-low environmental risk.

13 An example might be a transgene that affects
14 wood properties by modifying biochemical function in
15 the same way as naturally occurring genes.

16 Some traits that might fall into the high
17 familiarity-low environmental risk category would
18 include growth rate under plantation management,
19 changes in the relative amounts of chemicals that
20 already exist in the wood, for instance, reduced
21 ligna, and changes in wood structure, such as less
22 juvenile wood.

23 The point I want to make is that our
24 industrial research programs, the classical research
25 programs are already managing those traits and trees

1 like that are already being planted out and so they
2 should be familiar traits, and I've already discussed
3 how we could do research to see whether there were any
4 environmental effects.

5 If you were to go this way, an exemption
6 process could include general permitting such as the
7 general storm water permits managed by EPA. Under
8 this system, you would define a set of criteria or
9 best management practices required as conditions for
10 deployment or commercialization.

11 The next question asked about allowing for
12 commercialization of certain genetically engineered
13 organisms while continuing in some cases to regulate
14 the organism based on minor unresolved risks, and we
15 think the flexibility to do that is a good idea.

16 We think the example that I gave of moving
17 the North Carolina seed to Arkansas and Oklahoma dealt
18 with a minor unresolved risk. There's going to be
19 many cases where not all the information that's wanted
20 is in, but the evidence we have suggests a low risk
21 that shouldn't slow down commercialization.

22 So, in these cases, we think it's reasonable
23 to commercialize while at the same time conducting
24 concurrent scientific studies and monitoring.

25 We think APHIS should establish clear

1 criteria to identify cases with low risk of
2 undesirable environmental effects, and this is another
3 area where you might use a regulatory structure of
4 general permitting or other BMP process.

5 I want to point out that this situation of
6 implementing a technology while at the same time still
7 having some unresolved risk is a very common one in
8 forestry.

9 Our forestry research or industry research
10 organization, the National Council of Air and Stream
11 Improvement, in fact has been doing research in
12 situations like these for 27 years, and I can give you
13 just two quick examples of that.

14 One is pine plantations in wetlands. There
15 were concerns about what they would do to wetland
16 functions. There were concerns about impacts on
17 estuaries. And NCASI spent millions and millions of
18 dollars of research and it showed little, if any,
19 disruption to wetland functions, and as a result, no
20 permitting was required under the Clean Water Act, and
21 all this was done during commercialization.

22 It always doesn't turn out quite that
23 cleanly. NCASI and we have done impact -- have done
24 studies on the BMPs for road building and the effect
25 on water quality, and when we've done those studies,

1 we found out that the BMPs had to be changed. They
2 had to be improved.

3 For example, it used to be that the ditches
4 on the sides of the roads could drain directly into
5 streams and they carry a large sediment load. That
6 obviously wasn't good for water quality. And now the
7 BMPs require that the ditches be disconnected from the
8 streams, that they be diverted, the water be diverted
9 into the forest where erosion and water quality will
10 not be a problem.

11 Another area where targeted research could
12 be done contemporaneously with commercialization is
13 for GMO traits which might otherwise be classified as
14 high risk but are deployed with flower control, such
15 that outcrossing cannot meaningfully occur. In this
16 case, the unresolved risk is the efficacy of flower
17 control for the full length of the rotation.

18 You could address this by allowing that
19 study to go forward, monitoring whether there were
20 flowers or there was pollen, whether there was seed
21 produced, and providing for requirements from
22 mitigation if monitoring identified unacceptable
23 levels of risk.

24 There's other unresolved risks having to do
25 with flower control, such as the effect on wildlife,

1 which is highly seed-dependent in the diet. For
2 instance, the brown-headed nuthatch, which is -- lives
3 in the south and a lot of our forests has 56 percent
4 of its diet of pine seeds.

5 But we could conduct studies of wildlife
6 populations near stands with flower control and
7 wildlife studies near wild stands and compare them and
8 see what the impact was, or the risk could be
9 mitigated right from the start by planting a mixture
10 of flower-controlled GMO trees with fertile,
11 classically bred trees at a landscape level, and using
12 techniques as these, the risks could be understood and
13 could be rendered very low.

14 And in fact, I mentioned landscape level.
15 Many minor risks can likely be managed at the
16 landscape level because of the diversities in the
17 landscape that exists in our forests.

18 We think the key to managing low levels of
19 risk during deployment is a well-defined process with
20 clear criteria agreed upon prior to commercialization,
21 and there needs to be a process to end regulatory
22 oversight if the data indicate an acceptably low risk
23 as well as a parallel process to increase controls if
24 the data goes the other way.

25 You asked about nonviable plant material.

1 We think it should not be regulated other than for its
2 own toxicity to the environment.

3 We think in forestry, the most nonviable
4 plant material would likely be the logging residue,
5 the branches, the bark, et cetera that we leave on the
6 site to maintain soil productivity.

7 But in cases like the ones I've been talking
8 about where the trait itself is nontoxic, it seems
9 highly unlikely that the logging residue would be
10 toxic. So if it's a high familiarity-low risk case,
11 then the nonviable plant material wouldn't need to be
12 regulated.

13 And much the same logic exists for another
14 question about adventitious presence. If you're
15 dealing with a trait that's high familiarity-low
16 environmental risk, then it seems there wouldn't be
17 additional need for regulation of adventitious
18 presence.

19 On the other hand, if you're dealing with a
20 case where there minor unresolved risks, then
21 commercialization would seemingly only be able to go
22 forward if accompanied by a research and monitoring
23 program.

24 So I'll just conclude saying Weyerhaeuser
25 supports your efforts to improve the Biotechnology

1 Regulatory Services program, and we think with sound
2 science driving the regulation of GMO trees,
3 commercialization could commence for many applications
4 when the technology has been sufficiently developed.

5 Those cases would include those which fall
6 into the high familiarity-low environmental risk
7 category. They also could include those with minor
8 unresolved risks if commercialization were accompanied
9 by concurrent monitoring and research.

10 So we think your program has been successful
11 and we're confident that any changes you make to
12 current policy will build on that foundation and it
13 will make America even more competitive and keep our
14 nation at the forefront of technological advances in
15 global forestry.

16 MR. NESBITT: Very good. Thank you very
17 much for your presentation. I may at this point ask
18 if there are others here who would like to ask
19 questions or perhaps points of clarification.

20 John, do you have anything you would like
21 to revisit?

22 MR. TURNER: No. It was a fascinating
23 presentation. We got a lot of experience with row
24 crops, maybe not as much with trees, but we're
25 certainly aware that that doesn't make them high risk,

1 that the biology of trees is well known in many cases
2 and the biology of the genes may be well known, so
3 we're going to bear that in mind as we go forward and
4 see many of these products coming up closer to
5 fruition.

6 I'm not sure I had too much more, but I
7 think the idea of doing some basic research with
8 marker genes, with neutral genes or even what's known
9 as domestication genes and negative fitness genes is
10 something we would really support too.

11 We're not in any direct sense a research
12 funding agency and we certainly can cooperate to do
13 research, but I think it's -- there's a need there,
14 and that would do a lot for the regulators if we had
15 more of that type of data, so I was very encouraged to
16 hear you also recognize that need.

17 MR. FARNUM: We think that's one
18 contribution we can make. With a strong research
19 background, we should continually urge the industry
20 and the government to promote research like that so we
21 do have hard scientific data.

22 MR. WACH: Peter, you mentioned this
23 interplay between expert opinion and empirical data.

24 MR. FARNUM: Right.

25 MR. WACH: And I'm wondering if you see

1 either in our regulations or in the way we implement
2 our regulations that same interplay. I have a feeling
3 you brought that up for a reason, and I want to know
4 if you feel that there is something in our -- you
5 know, either in our regulations themselves or in how
6 we implement them where we rely on expert opinion as
7 opposed to relying on empirical data.

8 MR. FARNUM: I brought it up because I read
9 the testimony that people have given you and that
10 you've published on the Web.

11 MR. WACH: I see.

12 MR. FARNUM: And it seemed a lot of that
13 fell into people exhorting their expert opinion.

14 MR. WACH: Well, I'm glad you said that.

15 MR. FARNUM: And I have a particular hot
16 button about it, so I brought it up for that reason,
17 not because of any critique of what you've been doing.

18 MR. WACH: Okay. Good. I'm glad I got that
19 clear.

20 MR. FARNUM: That was not meant at all to be
21 critical.

22 MR. WACH: Okay. No. It wasn't so much
23 critical as it might be an observation that we don't
24 ourselves see, so that -- it's fine.

25 MR. TURNER: All depends on which expert you

1 ask.

2 MALE VOICE: That's right.

3 MR. FARNUM: Isn't that the truth.

4 MR. NESBITT: Mike, is there any other
5 questions you want to --

6 MR. WACH: That was -- I think that was --
7 oh. You mentioned about and you came up with a
8 specific number. Whenever I hear a specific number,
9 I'm going to have to ask about it.

10 You mentioned in the context of high
11 familiarity-low risk items, you said something that
12 could be achieved in two to three generations of
13 classical breeding, and I'm -- is that really that
14 predictable?

15 Could I mention a trait to you like a --
16 something that you'd want in a tree and you could tell
17 me well, that'll take about, you know, two, three,
18 four, five generations? Can you actually pin it down
19 like that?

20 MR. FARNUM: We can make estimates based on
21 genetic theory, based on the various -- variance
22 components of -- which we get from our genetic tests,
23 and you can project what future generations will give
24 from analyzing those genetic components and using some
25 Mendelian theory. So yes, but you have to have good

1 data on -- from your tests on the variance components.

2 MR. WACH: So this would probably be a trait
3 that either already existed in a tree so you knew that
4 there was some variability in the tree?

5 MR. FARNUM: Right.

6 MR. WACH: It couldn't be a novel trait? It
7 would have to be something that pretty much already
8 existed in the species or within the genus that you're
9 working with?

10 MR. FARNUM: Yes. Actually, that's a good
11 point. Everything I said fall -- was really about
12 those kinds of traits.

13 MR. WACH: Okay.

14 MR. FARNUM: Traits -- because --

15 MS. McCAMMON: We're talking at the
16 phenotypic level.

17 MR. FARNUM: At the phenotypic level,
18 because those would be the familiar traits.

19 MR. WACH: Okay.

20 MR. NESBITT: Anyone else at the table have
21 any other questions or points of clarification that
22 you'd like to raise?

23 MR. HANDLEY: You mentioned that in the
24 United States, you're growing under the SFI standard
25 for growing and harvesting, and in other parts of the

1 world, are you working under different standards or
2 are you working under different certifications in
3 different countries?

4 MR. EMORY: We work under the national
5 standard for whatever country we were operating, if
6 there is one.

7 MR. HANDLEY: Okay.

8 MR. EMORY: And if there isn't one, we're
9 working toward helping develop one.

10 MR. HANDLEY: Okay. Do you -- have you
11 operated under the Forest Stewardship Council
12 standards at all?

13 MR. EMORY: We bought MacMillan Bloedel, and
14 they had I believe a small part of their ownership
15 perhaps in Canada that was under FSC certification.
16 That has been the extent of it.

17 MR. HANDLEY: Okay. Thanks.

18 MS. McCAMMON: I just had a couple comments
19 just to follow up on something John had said, this
20 idea of doing some of the research with the markers
21 and neutral genes, but also the research on the
22 weediness would be really helpful for us, and I think
23 to have that trait as to how that impacts particularly
24 the trees that are being developed now.

25 The other question is a little bit of an

1 open-ended question that I have is you had mentioned
2 having a predictable regulatory system and you've kind
3 of given some ideas of processes that you thought
4 would be helpful. Did you have any other comments to
5 make on what that would entail for you?

6 MR. EMORY: The predictability is just a
7 trait of regulation that we always like to see.

8 MS. McCAMMON: Uh-huh.

9 MR. EMORY: Specific traits where
10 predictability would be more important than others
11 I'll punt that over to Pete.

12 MR. FARNUM: I -- because forestry is such a
13 long-term business and forestry research is such -- so
14 long-term, if the regulatory environment is uncertain,
15 it provides a strong disincentive for us to get
16 involved in that area, so we're always hoping for more
17 certainty.

18 MR. NESBITT: Okay. Are there any other
19 questions on this side? Do the three of you have any
20 other comments you'd like to close with?

21 MR. EMORY: None from me.

22 MR. FARNUM: Do you have examples of what
23 you consider minor unresolved risks? I just took a
24 guess at that.

25 MR. NESBITT: I guess that would be for Mike.

1 MR. TURNER: I think when we hold the
2 stakeholder meetings, we're probably asked that
3 question more than any other, and I'm not going to
4 answer it now either.

5 We don't really. Right now when we
6 deregulate a product, deregulate means exactly what it
7 sounds like literally. It's no longer under
8 regulation, so we've often been asked but you could
9 put conditions, you could put stipulations if you
10 wanted to, if you needed some monitoring data, and now
11 we can't. And I think we haven't had the need to any
12 great extent, but as a new generation of products come
13 along, there may be the need.

14 Certainly the idea of trees has come along,
15 you know, in the discussion, not to pick on trees or
16 nothing's decisional even whether we will go to that
17 option only because of the long lifespan.

18 Maybe it would take a long time to get the
19 same type of data you would get from something else,
20 but that doesn't mean that we've decided to do without
21 municipal trees or not.

22 But we saw it not as an extra burden now we
23 deregulate and if we did this, we might deregulate --
24 we might allow it to go to commercial but have
25 restrictions, but as a way to let some things move

1 forward before they have met the same burden if the
2 risks were minor and there were ways to mitigate the
3 risk. So specific examples, I can't really give that.

4 MR. FARNUM: Okay.

5 MR. TURNER: Maybe trees, maybe not. But --
6 and also really you have to see the product. When the
7 petition lands here and you get into the specifics,
8 that's when those sort of things really come out.
9 Maybe there would be, you know, unsolved minor risks,
10 but certainly, you know, if there were major, we
11 couldn't let it go forward.

12 MR. FARNUM: Sure.

13 MR. TURNER: And it's been difficult to say
14 exactly what we mean by minor unresolved risk except
15 to say that it would be something that was acceptable
16 and something that could be mitigated.

17 MS. McCAMMON: I wanted to know that an
18 Academy Report took an additional tack in that, you
19 know, you may have some solid answers at a certain
20 scale for a particular issue like weediness or gene
21 flow, but that you're not as certain at very large
22 scales, you know, with millions of acres, and so they
23 had suggested, whether it be by regulation or not,
24 that there be this followup monitoring to verify and
25 validate that the assumptions and conclusions from the

1 original assessment were correct.

2 MR. FARNUM: In the case of our moving the
3 North Carolina to Arkansas, our -- at the beginning,
4 our upper estimate of mortality was one percent per
5 year extra mortality, which would certainly have
6 negated a lot of the 20 percent gain.

7 After we did all the monitoring and
8 research, it turned out to be something on the order
9 of a quarter percent per year. So it was -- it did in
10 fact turn out to be minor and something which didn't
11 negate the benefit.

12 MR. NESBITT: Very good. Well, I think
13 we're coming close to the end of our allotted time, so
14 with that, I would like to thank our guests who are
15 here from Weyerhaeuser on behalf of APHIS
16 Biotechnology Regulatory Services, and thank you again
17 for coming.

18 MR. EMORY: Thank you.

19 MR. FARNUM: Thank you for having us.

20 (Whereupon, at 1:51 p.m., the hearing in the
21 above-entitled matter was adjourned.)

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REPORTER'S CERTIFICATE

CASE TITLE: Deputy Administrator Stakeholder
Meeting With Representatives of the
Weyerhaeuser Company.

HEARING DATE: October 20, 2005

LOCATION: Riverdale, Maryland

I hereby certify that the proceedings and
evidence are contained fully and accurately on the
tapes and notes reported by me at the meeting in the
above before the United States Department of
Agriculture.

Date: October 20, 2005

Edwin Wesley
Official Reporter
Heritage Reporting Corporation
Suite 600
1220 L Street, N.W.
Washington, D.C. 20005-4018

Heritage Reporting Corporation

(202) 628-4888